

Council of the European Union

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NOTE

From:	General Secretariat of the Council
To:	CATS
Subject:	Implementation and application of EU criminal law instruments
	 Action by the European Judicial Network regarding the follow-up of EU criminal law instruments

On 7 and 8 October 2010, the Council adopted conclusions on the follow-up of mutual recognition instruments (see docs. 13403/1/10 REV 1 and 13405/1/10 REV 1). As regards the issue of disseminating easy accessible information to practitioners in the criminal law area, the Council noted that the natural host for this information is the website of the European Judicial Network (www.ejn-crimjust.europa.eu). According to the Council, "*This website is one of the biggest achievements of the European Judicial Network (...). The information available is practical, useful and essential for the day to day operation of the national (local) judicial authorities.*" (see doc. 13405/1/10 REV 1, point 3.a). The Council invited the European Judicial Network (EJN) to further improve the website and make more information available on it.

Delegations will find attached a note by the EJN about the action it has undertaken further to these Council conclusions.

NOTE

by the

EUROPEAN JUDICIAL NETWORK

In view of the discussion in CATS on the implementation and application of EU criminal law instruments, the European Judicial Network (EJN) has drawn up the attached note with the following information:

Annex I – Tasks assigned to the EJN by the Council in October 2010 and actions taken by the EJN;

Annex II - Information on the EJN website per Legal Instrument.

<u>Tasks assigned to the EJN by the Council in October 2010 and actions</u> <u>taken by the EJN</u>

a. <u>Introduction - European Judicial Network</u>

The European Judicial Network (EJN) was established in 1998 with the aim to **facilitate judicial cooperation in criminal matters**. The EJN is composed of Contact Points designated by each Member State among central authorities in charge of international judicial cooperation and judicial authorities or other competent authorities with specific responsibilities in the field of international judicial cooperation.

The main role of the **EJN Contact Points**, defined by the EJN Decision¹ as "active intermediaries", is to facilitate judicial cooperation in criminal matters between the **EU** Member States, particularly in actions to combat forms of serious crime. To this end, they assist with establishing direct contacts between competent authorities and by providing legal and practical information necessary to prepare an effective request for judicial cooperation or to improve judicial cooperation in general.

In accordance with Article 9 of the EJN Decision, the EJN set up its website in the year 2000 to facilitate the direct contacts among practitioners and to provide information on international cooperation in criminal matters to competent authorities and practitioners in general. Since then it has progressively become an indispensable, practical and useful instrument for the day-to-day operation of all practitioners. During the last 12 months the EJN website had a total of 3 708 193 page views.

The website offers a range of functional tools to facilitate the work of practitioners. It is administered by the EJN Secretariat and the information for the different tools is updated by the EJN Tool Correspondents.

¹ COUNCIL DECISION 2008/976/JHA of 16 December 2008 on the European Judicial Network (OJ L 348, 24.12.2008, p. 130).

b. <u>Methodology to improve the implementation of Mutual Recognition instruments:</u>

Tasks assigned to the EJN by the Council of the EU in October 2010

The Conclusions of the Council of the EU on the follow-up of the Mutual Recognition instruments in October 2010², call for a "methodology consisting of a set of practical measures to be taken at European Union level with a view to facilitating and improving the implementation of these instruments by ensuring exchange of information on their follow-up in the Member States and by providing judicial authorities with relevant information for their day-to-day application" The EJN website was identified to be the best place for providing practitioners with information on the implementation of the mutual recognition instruments:

"...Though the information on the implementation of mutual recognition instruments should be produced in the Council / Commission, the European Judicial Network is better placed to present this information in a way which is the most suited to the needs of practitioners." ³

In short, to support a successful implementation of the mutual recognition instruments, the EJN was assigned with the following tasks to ensure that practical measures were put in place to facilitate the application of the instruments:

- Provide the **state of play of the implementation** of the mutual recognition instruments;
- Upload the **notifications** from the Member States regarding the implementation of mutual recognition instruments received by the General Secretariat of the Council or the Commission;
- Upload where available **fact-sheets** containing information on competent authorities, languages, time limits and territorial scope provided by the General Secretariat of the Council or the Commission;
- Upload where available **handbooks** to assist practitioners to apply mutual recognition instruments;
- Upload the **certificates/forms** of the mutual recognition instruments in a usable electronic format (Word) in all EU official languages
- Include competent authorities for the mutual recognition instruments in the Judicial Atlas;

² See 13403/1/10 REV 1 and 13405/1/10 REV 1.

³ 13405/1/10 REV 1, page 9.

c. Actions taken by the EJN to fulfil the Council Conclusions October 2010

In order to comply with the request by the Council and to accommodate in an organised and userfriendly manner all the documents that were to be uploaded on the EJN website, the EJN decided to develop the **Judicial Library**. The EJN also decided to **revamp all the existing tools** on the EJN website (**Judicial Atlas, Fiches Belges/National fact-sheets, Compendium**), so that they would include information on all the mutual recognition instruments.

To date, the EJN has taken the following steps to fulfil the Council Conclusions and to contribute to the facilitation of the practical application of the mutual recognition instruments:

The Judicial Library

The Judicial Library is designed to provide practitioners with all documents related to the EU legal instruments relevant for the area of judicial cooperation in criminal matters; Framework Decisions, Decisions, Directives, Regulations, Treaties, Conventions and Agreements, protocols and Joint Actions.

	cial Network (EJN) aire Européen (RJE)		
Judicial Library			
	Search the Library	Search	
Categories Advanced Search Legal Instruments	1 101 101 101 101 101 101 101 101 101 101	Statements	Notifications & Declarations
Forms	Reports	Handbooks	Case Law

The following documents have been included in the Judicial Library for the legal instruments, where available:

- Full text of the legal instrument (available in all official EU languages);
- Amending acts;
- Consolidated versions;
- Status of implementation of the legal instruments;
- Notifications by the Members States;
- Statements;
- Forms/Certificates in pdf and Word format (available in all official EU languages)
- Handbooks;
- State of play tables concerning the implementation provided by the General Secretariat of the Council;
- Practical information/ Fact-sheets with information provided by the Member States;
- Reports on the implementation of the instrument and mutual evaluation rounds;
- Related case law by the Court of Justice of the European Union;
- National legislation; and
- National case-law.

The **Status of Implementation Section** in the Judicial Library gives information in a table format on when the respective legal instrument has come into force, notifications and the related national legislation, when available. The Status of Implementation can be found at the website using several alternative entry points:



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ome > Judicial Libi		/		
Judicial Lib	rary			
	rary			
tatus of implem	entation of 2008/90	9/JHA: Transfer of Prisoners of	27 November 2008	•
008/909/JHA: Tr	ansfer of Prisoners o	f 27 November 2008		
or the practical a	oplication of this Lea	al Instrument, check the EIN P	ractical tools for judicial coopera	tion
	0 October 2016 by EJ			
Country	Entry into force	Country Notification	Related National legislation	Additional Information
Austria	✓ 1 Jan 2012	Notification by Austria on the	-	
Hosting		implementation of the Framework Decision on Transfer of prisoners		Complementary information provided by the Council Secretariat
				Complementary information: Declarations under Article 7(4) -double
				criminality- and Article 28(2) -transitional provision-
Belgium	🚽 18 Jun 2012	Notification by Belgium on the	Law of 15 May 2012 concerning the	Complementary information provided
		implementation of the Framework Decision on Transfer of prisoners	application of the principle of mutual recognition to custodial sentences or	by the Council Secretariat
			measures imposed in a member state of the EU	Complementary information: Declarations under Article 7(4) -double
				criminality- and Article 28(2) -transitional provision-
Bulgaria	process ongoing	-	-	Complementary information provided
				by the Council Secretariat
				Complementary information: Declarations under Article 7(4) -double
				criminality- and Article 28(2) -transitional provision-
Croatia	🖌 1 Jul 2013	Notification by Croatia on the	Act on Judicial Cooperation in Criminal	Complementary information provided
		implementation of the Framework Decision on Transfer of prisoners	Matters with Member States of the European Union of 14 July 2010 (came	by the Council Secretariat
			into force on Croatia's accession to EU on 1 July 2013, Official Gazzette	Complementary information: Declarations under Article 7(4) -double
			No.91/10, 81/13, 124/13)	criminality- and Article 28(2) -transitional provision-
Cyprus	V 23 May 2014	Notification by Cyprus on the implementation of the FD on Transfer	Law 67 2014 on the Procedure for the	Complementary information provided
		of prisoners	Recognition and Enforcement of Judgments of the Member States of the	by Council Secretariat
			European Union Imposing Custodial	Complementary information:
			Sentences or Measures Involving Deprivation of Liberty	Declarations under Article 7(4) -double criminality- and Article 28(2)

In order to manage all information contained in the Judicial Library, the EJN Secretariat is uploading the **documents received from the General Secretariat of the Council** - notifications, tables etc. The information is completed with contributions from the EJN Tool Correspondents and other EJN Contact Points.

The EJN Secretariat is currently working on establishing a model for **communication with the European Commission**, to be able to receive the relevant documents from the Commission on a regular basis.

At present the **Judicial Library includes almost 1 400 documents** whereof many are available in all EU languages.

The Judicial Atlas

This tool assists practitioners to find the competent receiving/executing judicial authorities in the 28 Member States for each mutual recognition instrument:

- FD 2002/584/JHA on European Arrest Warrant and the surrender procedures between Member State;
- FD 2003/577/JHA on the execution in the European Union of orders freezing property or evidence;
- FD 2005/214/JHA on the application of the principle of mutual recognition to financial penalties;
- FD 2006/783/JHA on the application of mutual recognition to confiscation order;
- FD 2008/909/JHA on the application of the principle of mutual recognition to judgements in criminal matters imposing **custodial sentences** or measures involving deprivation of liberty for the purposes of their enforcement;
- FD 2008/947/JHA on the application of the principle of mutual recognition to judgements and probation decisions with a view to the supervision of probation measures and alternative sanctions;
- FD 2009/315/JHA on the organisation and content of the exchange of information extracted from criminal records between Member States ;
- FD 2009/829/JHA on the application, between Member States of the European Union, of the principle of mutual recognition to decisions of supervision measures as an alternative to provisional detention; and
- Directive 2011/99/EU on the European Protection Order.



Currently **the EJN Judicial Atlas includes ca 3 500 different competent receiving/executing authorities** for the various legal instruments. To provide information on the accurate competent authority in each Member State, the Atlas takes into account different variables, such as the type of measure; geographical area; stage of the investigation and type of crime.

Fiches Belges/National fact-sheets

In the Council Conclusions the EJN was requested to make available to practitioners the **national fact-sheets** provided by the General Secretariat of the Council (and later the Commission). The existing fact-sheets have been uploaded on the website in the Judicial Library. In the absense of a fact-sheet, also the Fiches Belges can be used to find relevant information on the mutual recognition instruments.

Accordingly, the **Fiches Belges** provide legal and practical information on a set of measures for judicial cooperation in criminal matters. It is also possible to compare the respective measure between Member States to further understand the differences from Member State to Member State and provide a quick understanding on how to proceed with a request for judicial cooperation.

The Fiches Belges have recently been revised and updated in order to include information on the application of the mutual recogniton instruments.

The Fiches Belges provide the **following information** about the legal instruments:

- 1. Measure Implementation
- 2. Legal Framework
- 3. Competent receiving and executing authority
- 4. Accepted Languages
- 5. Deadline for execution
- 6. Concise Legal Practical Information

European Judicial Network Réseau Judiciaire Européer	
Home > Fiches Belges	***
Fiches Belges	
> Find concise and practical legal information on the	
CHOOSE MEASURE	for Finland 🔻
CHOOSE MEASURE	
CHOOSE MEASURE ALL	n with Spain -
	n with Spain Member States in accordance with the provisions of Article 7 para. 1 c) of the Council Decision ation has indicative value only and it does not have binding legal value in the context of judicial proceedings
ALL 1. Tracing and interception of (tele) communications 2. Agents et informers - Infiltration 3. Examination, body search and expert evaluation 4. Documents - Obtaining 5. Assets - Sequestration, confiscation and restitution 6. Places - Visit and search 7. Witnesses, victims, suspects - Summoning and hearing	Member States in accordance with the provisions of Article 7 para. 1 c) of the Council Decision ation has indicative value only and it does not have binding legal value in the context of judicial
ALL 1. Tracing and interception of (tele) communications 2. Agents et informers - Infiltration 3. Examination, body search and expert evaluation 4. Documents - Obtaining 5. Assets - Sequestration, confiscation and restitution 6. Places - Visit and search	Member States in accordance with the provisions of Article 7 para. 1 c) of the Council Decision ation has indicative value only and it does not have binding legal value in the context of judicial

The Compendium

This EJN tool is used for **drafting requests** for mutual legal assistance or for drafting mutual recognition instrument certificates/orders. It is an intuitive and user-friendly tool that also provides with immediate translation into all EU official languages of the static information in the respective form of the Framework Decision/Directive.

The Compendium can be seen as a developed way of providing the certificates/forms for the mutual recognition instruments that are otherwise found in Word format in the Judicial Library on the EJN website, as mentioned above. Hence the Compendium is yet another way of providing support and guidance to practitioners when using the mutual recognition instruments in practice.



d. <u>Information gathered by the EJN on the different instruments</u>

The EJN prepares every two years the "**Report on activities and management of the European Judicial Network**" that reflects the implementation of the EJN Work Programmes and the activities carried out by the EJN Contact Points. To this end, the Secretariat collects information on the number of requests for assistance dealt with by the EJN Contact Points. In the latest report covering the **years 2013-2014 the EJN dealt with more than 20 000 requests**.

The report gives information on the number of occasions where the EJN Contact Points have been requested to assist, divided per instrument. These statistics give a good picture of **which legal instruments are used more often by practitioners** and it may also indicate areas where practices or legal instruments might need to be improved.



From the EJN statistics received from 15 Member States so far for the year 2015 it can be assumed that from a total of almost 7 000 requests, there is a slight increase regarding requests related to the FD on Financial Penalties. For the rest of the instruments the level seems to remain the same:



Activities of the EJN Contact Points 2015 – partial results

e. <u>Ongoing projects</u>

The implementation and application of the European Investigation Order

As one of the EJN priorities for the coming years, the European Investigation Order (EIO) will be in the centre of the discussions for the Network.

One of the activities will be to discuss in the coming EJN Plenary meetings different aspects of the implementation of the Directive and the practical application of the instrument. For instance, during the forthcoming 47th Plenary Meeting taking place in Bratislava on 21-23 November 2016, the Contact Points will discuss about electronic evidence in the context of the EIO.

The findings in this and coming EJN meetings will serve as a basis for further analyses of what is needed to ensure the efficient and proper application of the EIO.

Furthermore, the EJN website is already prepared to include the following information on the EIO:

- Information on the Status of Implementation;
- Competent authorities in the Judicial Atlas;
- Practical information regarding the implementation of the EIO in the Fiches Belges;
- The EIO electronic Word form in the Judicial Library and in the Compendium; and
- All relevant information in the News section.

Reorganisation of the Judicial Library

During the last years, the Judicial Library has exceeded the initial expectations on this tool. The EJN Secretariat has observed a steep increase in the number of documents and information available and the number of visits in the Judicial Library. The information has proven to be of high value to the practitioners. At the moment the Judicial Library is the second most used tool on the EJN website:

During the last 12 months the following numbers have been gathered:

- 77 393 visits to the Judicial Library webpages; and
- 17 937 visits to the Status of Implementation section.

With the aim of facilitating judicial cooperation, the EJN Secretariat is continuously working on finding ways to improve the quality of the information available for practitioners. Accordingly, the EJN Secretariat is currently working on improving the structure of the Judicial Library, with the aim of maximising the usability, including the following measures:

- Enhancement of the presentation of the information look and feel;
- Reorganisation of the current content;
- Revision of the main categories and the creation of sub-categories to make it easier to find the information; and
- Improve the external and internal search functions.

ANNEX II to ANNEX

Available Information on the EJN Website per Legal Instrument

Part I: Mutual Recognition Instruments adopted <u>before</u> the entry into force of the Lisbon Treaty ("Pre-Lisbon")

	Instrument	Status of Implementation	Competent Authority in the Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat	Handbook
1.	Council Framework Decision 2002/584/JHA of 13 June 2002 on the European arrest warrant and the surrender procedures between Member States	Yes	Yes	Yes	Yes	Fact-sheets ('fiches françaises')	Yes
2.	Council Framework Decision 2003/577/JHA of 22 July 2003 on the execution in the European Union of orders freezing property or evidence	Yes	Yes	Yes	Yes	Yes	Yes
3.		Yes	Yes	Yes	Yes	Yes	No

Instrument	Status of Implementation	Competent Authority in the Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat	Handbook
4. Council Framework Decision 2006/783/JHA of 6 October 2006 on the application of the principle of mutual recognitions to confiscation orders	Yes	Yes	Yes	Yes	Yes	No
5. Council Framework Decision 2008/909/JHA of 27 November 2008 on the application of the principle of mutual recognition to judgments in criminal matters imposing custodial sentences or measures involving deprivation of liberty for the purposes of their enforcement	Yes	Yes	Yes	Yes	Yes	No

Instrument	Status of Implementation	Competent Authority in the Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat	Handbook
6. Council Framework Decision 2008/947/JHA of 27 November 2008 on the application of the principle of mutual recognition to judgments and probation decisions with a view to the supervision of probation measures and alternative sanctions	Yes	Yes	Yes	Yes	Yes	No

Instrun	nent	Status of Implementation	Competent Authority in the Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat	Handbook
 7. Council Frame Decision 2009 26 February 20 Framework D 2002/584/JHA 2005/214/JHA 2006/783/JHA 2008/909/JHA 2008/947/JHA enhancing the rights of perso fostering the a the principle o recognition to rendered in the the person con- trial 	299/JHA of 009 amending becisions , , , , , , , , , , , , , , , , , , ,	Yes	Not Applicable	Yes	Yes (Consolidated versions of the forms of the 5 FDs)	No	No
8. Council Frame Decision 2009 23 October 20 supervision m	/829/JHA of 09 for	Yes	Yes	Yes	Yes	Yes	No

Instrument	Status of Implementation	Competent Authority in the Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the Commission	Handbook
9. Directive 2011/99/EU of 13 December 2011 on the European Protection Order	Yes	Yes	Yes	Yes	No	No
10. Directive 2014/41/EU of 3 April 2014 regarding the European Investigation Order in criminal matters	Yes	No	No	Yes (to be uploaded)	No	No

Part II: Mutual Recognition Instruments adopted <u>after</u> the entry into force of the Lisbon Treaty ("Post-Lisbon")

Part III: Other relevant legal instruments in the area of judicial cooperation in criminal matters adopted <u>before</u> the entry into force of the

Lisbon Treaty ("Pre-Lisbon")

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat or the Commission	Handbook
11. Council Framework Decision 2000/383/JHA of 29 May 2000 on counterfeiting – to be replaced by Directive 2014/62/EU	Yes	Not Applicable	No	Not Applicable	No	No
12. Council Framework Decision 2001/413/JHA: of 28 May 2001 for combating fraud and counterfeiting of non-cash means of payment	Yes	Not Applicable	Yes	Not Applicable	Yes (report)	No
13. Council Framework Decision 2001/500/JHA: of 26 June 2001 on money laundering	Yes	Not Applicable	No	Not Applicable	Yes (report)	No
14. Council Framework Decision 2002/465/JHA: of 13 June 2002 for the Joint Investigation Teams (JIT)	Yes	Not Applicable	No	Not Applicable	Yes (report)	Yes
15. Council Framework Decision 2002/475/JHA: of 13 June 2002 for combating terrorism	Yes	Not Applicable	No	Not Applicable	Yes (report)	No

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat or the Commission	Handbook
16. Council Framework Decision 2002/946/JHA of 28 November 2002 on unauthorised entry, transit and residence	Yes	Not Applicable	Yes	Not Applicable	Yes (report)	No
17. Council Framework Decision 2003/568/JHA of 22 July 2003 for combating corruption in the private sector	Yes	Not Applicable	Yes	Not Applicable	No	No
18. Council Framework Decision 2004/757/JHA: of 25 October 2004 for illicit drug trafficking	Yes	Not Applicable	No	Not Applicable	Yes (report)	No
19. Council Framework Decision 2005/212/JHA: of 24 February 2005 confiscation of crime- related proceeds , instrumentalities and property	Yes	Not Applicable	Yes	Not Applicable	Yes (report)	No
20. Council Framework Decision 2006/960/JHA of 18 December 2006 for exchange of information and intelligence	Yes	Not Applicable	Yes	Not Applicable	No	Yes

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat or the Commission	Handbook
21. Council Framework Decision 2008/675/JHA of 24 July 2008 on taking account of convictions in the Member States of the European Union in the course of new criminal proceedings	Yes	Not applicable	No	Not Applicable	No	No
22. Council Framework Decision 2008/841/JHA of 24 October 2008 for organised crime	Yes	Not Applicable	No	Not Applicable	No	No
23. Council Framework Decision 2008/913/JHA of 28 November 2008 on combating certain forms and expressions of racism and xenophobia by means of criminal law	Yes	Not Applicable	No	Not Applicable	Yes	No

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the General Secretariat or the Commission	Handbook
24. Framework Decision 2008/919/JHA of 28 November 2008 amending Framework Decision 2002/475/JHA on combating terrorism	Yes	Not Applicable	No	Not Applicable	Yes (report)	No
25. Council Framework Decision 2008/977/JHA of 27 November 2008 on the protection of personal data processed in the framework of police and judicial cooperation in criminal matters	Yes	Not Applicable	Yes	Not Applicable	No	No
26. Council Framework Decision 2009/315/JHA of 26 February 2009 on the organisation and content of the exchange of information extracted from the criminal record between Member States	Yes	Yes	Yes	Yes	No	No
27. Council Framework Decision 2009/948/JHA of 30 November 2009 for conflicts of jurisdiction	Yes	Not Applicable	Yes	Not Applicable	Yes	No

Part IV: Other relevant legal instruments in the area of judicial cooperation in criminal matters adopted <u>after</u> the entry into force of the

Lisbon Treaty ("Post-Lisbon")

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the Commission	Handbook
28. Directive 2010/64/EU of 20 October 2010 on the right to interpretation and translation in criminal proceedings	Yes	Not Applicable	No	Not Applicable	No	No
29. Directive 2011/92/EU of 13 December 2011 on combating the sexual abuse and sexual exploitation of children and child pornography	Yes	Not Applicable	No	Not Applicable	No	No
30. Directive 2012/13/EU of 22 May 2012 on the right to information in criminal proceedings	Yes	Not Applicable	No	Not Applicable	No	No
31. Directive 2012/29/EU of 25 October 2012 establishing minimum standards on the rights, support and protection of victims of crime	Yes	Not Applicable	No	Not Applicable	No	No

Instrument	Status of Implementation	Competent Authority in Judicial Atlas	Notifications	Forms/ Certificates	State of Play table provided by the Commission	Handbook
32. Directive 2013/40/EU of 12 August 2013 on attacks against information systems replacing Council Framework Decision 2005/222/JHA	Yes	Not Applicable	No	Not Applicable	No	No
33. Directive 2013/48/EU of 22 October 2013 on the right of access to a lawyer in criminal proceedings and in European arrest warrant proceedings, and on the right to have a third party informed upon deprivation of liberty and to communicate with third persons	Yes	Not Applicable	No	Not Applicable	No	No
34. Directive 2014/42/EU of 3 April 2014 on the freezing and confiscation of instrumentalities and proceeds of crime in the European Union	Yes	Not Applicable	No	Not Applicable	No	No